



Water Ontario Regulation 453/07 Financial Plan

Town of Grand Valley

Financial Plan #101-101

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List of Acronyms and Abbreviations

Acronym Full Description of Acronym

MECP Ministry of the Environment, Conservation and Parks

MMAH Ministry of Municipal Affairs and Housing

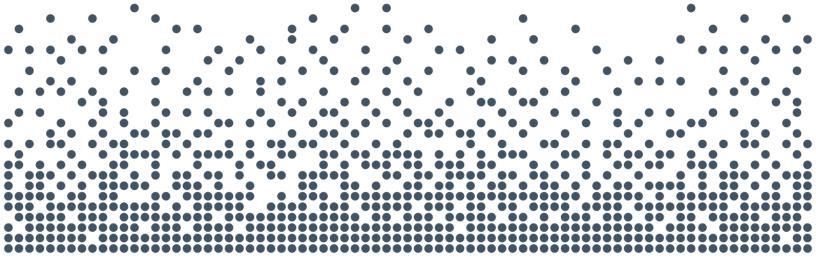
O. Reg. Ontario Regulation

PSAB Public Sector Accounting Board

S.D.W.A. Safe Drinking Water Act

T.C.A. Tangible Capital Assets

W.O.A. Water Opportunities Act



Report



Chapter 1 Introduction



1. Introduction

1.1 Study Purpose

Watson & Associates Economists Ltd. (Watson) was retained by the Town of Grand Valley (Town) to update its 2015 Water and Wastewater Rate Study. Part of this undertaking was to prepare an Ontario Regulation 453/07 (O.Reg. 453/07) Water Financial Plan to addresses the submission requirements for maintaining a municipal drinking water license, as per the *Safe Drinking Water Act* (S.D.W.A.). In general, a Water Financial Plan requires a forecast of the Municipality's financial statements for water services (i.e. statements of financial position, operations, changes in net financial assets/debts, and cashflow). The S.D.W.A. requires that municipalities prepare the plan for a forecast period spanning at least 6 years, and that this plan be submitted to the Ministry of Environment every 5 years. As per these requirements, a municipality's Water Financial Plan must be approved by Council and submitted to the Ministry of Environment.

Watson prepared the 2020 Water and Wastewater Rate Study (Rate Study), dated April 23, 2020. One of the recommendations of the Rate Study is "that Council approve the Water and Wastewater Rate Study and direct staff to prepare the Water Financial Plan in the format required under O.Reg. 453/07, and submit the plan to the Province to maintain the Town's Municipal Drinking Water License". Watson presented the Rate Study report to Town Council on April 28, 2020, and this recommendation was adopted by Council resolution.

The objective of the report provided herein is to convert the findings of the Rate Study into the prescribed reporting requirements for a Water Financial Plan as defined by Ontario Regulation 453/07 (O. Reg. 453/07), and for the Town to submit this report to the Province as per Council's resolution.

1.2 Background

The (S.D.W.A.), "the Act," was passed in December 2002 in order to address the recommendations made by the Walkerton Inquiry Part II report. Note that S.D.W.A. has



been amended several times since 2002. One of the main requirements of the Act is the mandatory licensing of municipal water providers. Section 31 (1) specifically states:

"No person shall,

- a) establish a new municipal drinking water system or replace or carry out an alteration to a municipal drinking water system except under the authority of and in accordance with an approval under this Part or a drinking water works permit; or
- b) use or operate a municipal drinking water system that was established before or after this section comes into force except under the authority of and in accordance with an approval under this Part or municipal drinking water licence."

In order to become licensed, a municipality must satisfy five key requirements as per section 44(1):

- 1. Obtain a drinking water works permit.
- 2. Acceptance of the operational plan for the system based on the Drinking Water Quality Management Standard.
- 3. Accreditation of the Operating Authority.
- 4. Prepare and provide a financial plan.
- 5. Obtain permit to take water.

For licence renewals, the application must be accompanied by proof that the financial plan meets the prescribed requirements as per the Act s. 32 (5) 2.ii.

The preparation of a financial plan is a key requirement for licensing and as such, must be undertaken by all municipal water providers.

1.2.1 Water Financial Plan Defined

Subsection 30 of the Act provides the following definition of financial plans:

"financial plans" means financial plans that satisfy the requirements prescribed by the Minister. 2017, c. 2, Sched. 11, s. 6 (3).

As of time of writing, the Sustainable Water and Sewage Systems Act, 2002 has been repealed (see section 2.2 of this report); however, the standards that it directs underpin the specific requirements of s. 30 as they are outlined in O. Reg. 453/07 and which will be examined in detail below.



1.2.2 Water Financial Plan Requirements – Existing System

The O. Reg. 453/07 provides details with regards to the financial plans for *existing* water systems. The requirements for existing systems are summarized as follows:

- Financial plans must be approved by resolution of Council (or governing body);
- Financial plans must include a statement that the financial impacts have been considered and apply for a minimum six-year period (commencing in the year of licence expiry);
- Financial plans must include detail regarding proposed or projected financial operations itemized by total revenues, total expenses, annual surplus/deficit and accumulated surplus/deficit (i.e. the components of a "Statement of Operations" as per the PSAB) for each year in which the financial plans apply;
- Financial plans must present financial position itemized by total financial assets, total liabilities, net debt, non-financial assets, and tangible capital assets (i.e. the components of a "Statement of Financial Position" as per PSAB) for each year in which the financial plans apply;
- Gross cash receipts/payments itemized by operating transactions, capital transactions, investing transactions and financial transactions (i.e. the components of a "Statement of Cash Flow" as per PSAB) for each year in which the financial plans apply;
- Financial plans applicable to two or more solely-owned drinking water systems can be prepared as if they are for one drinking water system;
- Financial plans are to be made available to the public upon request and at no charge;
- If a website is maintained, financial plans are to be made available to the public through publication on the Internet at no charge;
- Notice of the availability of the financial plans is to be given to the public;
- Financial plan is to be submitted to the Ministry of Municipal Affairs and Housing;
 and
- The resolution of Council approving the Financial Plan be submitted to the Ministry of the Environment, Conservation and Parks (MECP).



1.2.3 Water Financial Plan Requirements – General

Given that the requirements for a financial plan is legislated under the Act, a financial plan is *mandatory* for water systems. The financial plans shall be for a forecast period of at least six years but longer planning horizons are encouraged. The ten-year forecast goes above and beyond the minimum requirement. The financial plan is to be completed and approved by resolution of Council or the governing body in accordance with subsection 3(1)1 of O. Reg. 453/07. Confirmation of approval of the financial plan must be submitted at the time of municipal drinking water license renewal (i.e. six months prior to license expiry).

A copy of the financial plan will be submitted to the Ministry of Municipal Affairs and Housing (MMAH) and not the MECP; however, MECP may request it in the course of review of the licence renewal. Financial plans may be amended and additional information beyond what is prescribed can be included if deemed necessary. The financial plan must contain on the front page, the appropriate financial plan number as set out in Schedule A of the Municipal Drinking Water Licence.

1.2.4 Public Sector Accounting Board (PSAB) Requirements

The components of the financial plans indicated by the regulation are consistent with the requirements for financial statement presentation as set out in section PS1200 of the Canadian Institute of Chartered Accountants Public Sector Accounting Handbook:

"Financial statements should include a Statement of Financial Position, a Statement of Operations, a Statement of Change in Net Debt, and a Statement of Cash Flow."

The format required is to conform to the requirements of PS1200 and PS3150. The financial statements are to be reported on a full accrual accounting basis. The accrual accounting method recognizes revenues and expenses in the same period as the activities that give rise to them regardless of when they are actually paid for. Since an exchange of cash is not necessary to report a financial transaction, the accrual method is meant to provide a more accurate picture of financial position.

The accounting treatment of tangible capital assets is prescribed under section PS3150. Tangible capital assets are to be capitalized to ensure an inventory of the assets owned are recorded and to account for their ability to provide future benefits.



The Statement of Cash Flow and the Statement of Change in Net Financial Assets/Debt are required statements. The Statement of Change in Net Financial Assets/Debt reports on whether enough revenue was generated in a period to cover the expenses in the period and whether sufficient resources have been generated to support current and future activities. The Statement of Cash Flow reports on how activities were financed for a given period providing a measure of the changes in cash for that period.

1.2.5 The Town's Water Financial Plan

The Town is currently in the process of renewing the drinking water licenses and the previous version of the Water Financial Plan no longer meets the requirements as it must apply to a period of a least six years, beginning in the year that the licenses would otherwise expire. Although the S.D.W.A. requires at least six years to be included, this financial plan provides for a ten-year forecast period, 2020 through 2030. The Town's application renewal deadline is May 5, 2020.



Chapter 2 Sustainable Financial Planning



2. Sustainable Financial Planning

2.1 Introduction

In general, sustainability refers to the ability to maintain a certain position over time. While the Act requires a declaration of the financial plan's sustainability, it does not give a clear definition of what would be considered sustainable. Instead, MECP released a guideline ("Towards Financially Sustainable Drinking-Water and Wastewater Systems") that provides possible approaches to achieving sustainability. The Province's Principles of Financially Sustainable Water and Wastewater Services are provided below:

- Principle #1: Ongoing public engagement and transparency can build support for, and confidence in, financial plans and the system(s) to which they relate.
- Principle #2: An integrated approach to planning among water, wastewater, and storm water systems is desirable given the inherent relationship among these services.
- Principle #3: Revenues collected for the provision of water and wastewater services should ultimately be used to meet the needs of those services.
- Principle #4: Life-cycle planning with mid-course corrections is preferable to planning over the short-term, or not planning at all.
- Principle #5: An asset management plan is a key input to the development of a financial plan.
- Principle #6: A sustainable level of revenue allows for reliable service that meets or exceeds environmental protection standards, while providing sufficient resources for future rehabilitation and replacement needs.
- Principle #7: Ensuring users pay for the services they are provided leads to equitable outcomes and can improve conservation. In general, metering and the use of rates can help ensure users pay for services received.
- Principle #8: Financial plans are "living" documents that require continuous improvement. Comparing the accuracy of financial projections with actual results can lead to improved planning in the future.
- Principle #9: Financial plans benefit from the close collaboration of various groups, including engineers, accountants, auditors, utility staff, and municipal Council.



2.2 Sustainable Water and Sewage Systems Act

The Sustainable Water and Sewage Systems Act (S.W.S.S.A.) was passed on December 13, 2002. The intent of the Act was to introduce the requirement for municipalities to undertake an assessment of the "full cost" of providing their water and the wastewater services. In total, there were 40 areas within the Act to which the Minister could have made Regulations. It is noted that, the regulations, which accompany the Act, were not issued and the Act was repealed on December 31, 2012.

2.3 Water Opportunities Act, 2010

Since the passage of the *Safe Drinking Water Act*, changes and refinements to the legislation have been introduced, including the *Water Opportunities Act* (W.O.A). W.O.A. was introduced into legislation on May 18, 2010 and received Royal Assent on November 29, 2010, as the *Water Opportunities Act*.

The purposes of the *Water Opportunities Act* are to: foster innovative water, wastewater and storm water technologies, services and practices; create opportunities for economic development and clean-technology jobs; and conserve and sustain water resources. To achieve this W.O.A. provides for the creation of performance targets (financial, operational and maintenance related), which will vary by service type and location and the required submission of conservation and sustainability plans for water, wastewater and stormwater.

The sustainability plan in W.O.A. expands on interim legislation for financial plans included in O. Reg. 453/07, to include the following:

- an asset management plan for the physical infrastructure;
- financial plan;
- water conservation plan (for water service only);
- a risk assessment;
- a strategy for maintaining and improving the services; and
- additional information considered advisable.

Where a Board has jurisdiction over a service, the plan (and any plan amendments) must be approved by the municipality in which the municipal service is provided, before



submission to the Minister. The Minister may also direct preparation of joint or partially joint plans.

Regulations (still forthcoming) will prescribe details in regard to any time periods or time limits, contents of the plans, identifying which portions of the plan will require certification, the public consultation process (if required), limitations updates and refinements.

2.4 Infrastructure for Jobs and Prosperity Act (I.J.P.A.), 2015

On June 4, 2015, the Province passed the Infrastructure for Jobs and Prosperity Act (I.J.P.A.) which, over time, will require municipalities to undertake and implement asset management plans for all infrastructure they own. On December 27, 2017, the Province of Ontario released Ontario Regulation 588/17 under I.J.P.A. which has 3 phases that municipalities must meet.

Every municipality in Ontario will have to prepare a strategic asset management policy by July 1, 2019. Municipalities will be required to review their strategic asset management policies at least every five years and make updates as necessary. The subsequent phases are as follows:

- Phase 1 Asset Management Plan (by July 1, 2021):
 - For core assets Municipalities must have the following:
 - Inventory of assets;
 - Current levels of service measured by standard metrics; and
 - Costs to maintain levels of service.
- Phase 2 Asset Management Plan (by July 1, 2023):
 - Same steps as Phase 1 but for all municipal assets.
- Phase 3 Asset Management Plan (by July 1, 2024):
 - Builds on Phase 1 and 2 by adding:
 - Proposed levels of service; and
 - Lifecycle management and Financial strategy.

In relation to water (which is considered a core asset), municipalities will need to have an asset management plan that addresses the related infrastructure by July 1, 2021 (Phase 1). O. Reg. 588/17 specifies that the municipality's asset management plan must include the following for each asset category:



- the current levels of service being provided;
 - determined in accordance with the following qualitative descriptions and technical metrics and based on data from at most the two calendar years prior to the year in which all information required under this section is included in the asset management plan.
- the current performance of each asset category;
- a summary of the assets in the category;
- the replacement cost of the assets in the category;
- the average age of the assets in the category, determined by assessing the average age of the components of the assets;
- the information available on the condition of the assets in the category;
- a description of the municipality's approach to assessing the condition of the assets in the category, based on recognized and generally accepted good engineering practices where appropriate; and
- the lifecycle activities that would need to be undertaken to maintain the current levels of service.

Upon completion of the asset management plan for water, the Town will need to consider the impacts during the annual budget and forecast process.

2.5 Water Forecast

As noted earlier, the Town has completed and approved a Rate Study on April 28, 2020. The Rate Study process is designed to address "full cost" principles and reflect the guiding principles toward sustainable financial planning.

As a result of employing this process, the 2020 draft water budget and ten-year forecast (2020-2030), included in the Rate Study, provides the basis for a sound financial plan for the Town's water system by assessing:

- A detailed assessment of current and future capital needs including an analysis of potential funding sources;
- An analysis of operating costs in order to determine how they will be impacted by evolving infrastructure needs;
- A review and recommendation on rates that ensure revenues are equitable and sufficient to meet system needs; and



 A public process that involved consultation with the main stakeholders including the Town's staff, Council, the general public (specifically the users of the system) and others with the aim of gaining input and collaboration on the sustainability of the water systems.



Chapter 3 Approach



3. Approach

3.1 Overview

The Rate Study (along with additional detailed information provided by Town Staff) has been used as a starting point to prepare the Water Financial Plan. The Water forecast is prepared on a modified cash basis; therefore, a conversion is required in order to present a full accrual financial plan for the purposes of this report. The conversion process used will help to establish the structure of the financial plan along with the opening balances that will underpin the forecast. This chapter outlines the conversion process utilized and summarizes the adjustments made to prepare the water financial plan.

3.2 Conversion Process

The conversion from the existing modified cash basis found in the Rate Study to the full accrual reporting format required under O. Reg. 453/07 can be summarized in the following steps:

- 1. Calculate Tangible Capital Asset Balances
- 2. Convert Statement of Operations
- 3. Convert Statement of Financial Position
- 4. Convert Statement of Cash Flow and Net Assets/Debt
- 5. Verification and Note Preparation

3.2.1 Calculate Tangible Capital Asset Balances

In calculating tangible capital asset balances, existing and future purchased, developed, and/or contributed assets will need to be considered. For existing water assets, an inventory has already been compiled and summarized by the Town for the purposes of their annual PSAB 3150 compliance process. As required, for PSAB 3150 reporting purposes, the asset inventory listing included historical cost (which is the original cost to purchase, develop, or construct each asset) along with an estimated useful life for each asset and any anticipated salvage value is recorded. The following calculations are made to determine net book value:

Accumulated amortization up to the year prior to the first forecast year.



- Amortization expense on existing assets for each year of the forecast period.
- Acquisition of new assets for each year of the forecast period.
- Disposals and related gains or losses for each year of forecast period.

Future water capital needs have also been determined and summarized within the Rate Study. These estimates, however, only represent future assets that the Town anticipates purchasing or constructing without consideration for future assets that are contributed by developers and other parties (at no or partial cost to the Town). These contributed assets will form part of the infrastructure going forward in terms of the sustainability of the system and despite their non-monetary nature; future financial plans may need to be adjusted in order to properly account for these transactions. Once the sequence and total asset acquisition has been determined for the forecast period, annual amortization of these assets for each year is calculated in a similar manner as that used for existing assets.

Once the historical cost, accumulated amortization, and amortization expenses are calculated as described above, the total net book value of the tangible capital assets can be determined and recorded on the Statement of Financial Position.

3.2.2 Convert Statement of Operations

A wide range of adjustments will be considered, dependent on the size and complexity of the systems, in order to convert from the cash to full accrual basis (see Figure 3-1). For example, debt repayment costs relating to the principal payment portion only needs to be removed under the accrual basis, as they no longer qualify as an expense for reporting purposes. Principal payments are reported as a decrease in debt liability on the Statement of Financial Position. Transfers to and from reserves are removed as these transactions are represented by changes in cash and accumulated surplus. Finally, expenses relating to tangible capital assets, such as amortization, write-offs, and (gain)/loss on disposal of assets are reported on the Statement of Operations in order to capture the allocation of the cost of these assets to operating activities over their useful lives and therefore are added in under the accrual basis.



Table 3-1 Conversion Adjustments Statement of Operations

Modified Cash Basis	Budget	Adjustments		Full Accrual Budget	Accrual Basis
	2020 DR CR		2020		
Revenues					Revenues
Base Charge Revenue	259,680			259,680	Base Charge Revenue
Rate Based Revenue	133,302			133,302	Rate Based Revenue
Transfers from Reserves	38,633	38,633			
			24,450	24,450	Earned Development Charges and Gas Tax Revenue
			-	-	Developer Contributions
Other Revenue	10,000		3,074	13,074	Other Revenue
Total Revenues	441,615			430,506	Total Revenues
Expenditures					Expenses
Operating	275,533	-		275,533	Operating Expenses
Capital					
Transfers to Reserves	166,082		166,082		
Transfers to Capital	-		-		
Debt Repayment (Principal & Interest)	-		_	-	Interest on Debt
		42,855		42,855	Amortization
		-		-	Loss on Disposal of Tangible Capital Assets
Total Expenditures	441,615			318,388	Total Expenses
Net Expenditures	-			112,118	Annual Surplus/(Deficit)
Increase (decrease) in amounts to be recovered	-			2,232,305	Accumulated Surplus/(Deficit), beginning of year
Change in Fund Balances	-	112,118	-	2,344,423	Accumulated Surplus/(Deficit), end of year

TOTAL ADJUSTMENTS 193,606 193,606

Note: The combined adjustments above should be balanced and net to \$0 (i.e. Total DR = Total CR)



3.2.3 Convert Statement of Financial Position

Once the Statement of Operations has been converted and the net book value of tangible capital assets has been recorded, balances for the remaining items on the Statement of Financial Position are determined and recorded (see Figure 3-2). The opening/actual balances for the remaining accounts such as accounts receivable, inventory, accounts payable, outstanding debt (principal only), are recorded and classified according to the structure of the Statement of Financial Position as outlined in PS1200.

It is acknowledged that some of the balances required on the Statement of Financial Position will be consolidated across the Town and as such, will be difficult to isolate the information that is relevant to water. An example of this is accounts receivable, which may be administered centrally by the Finance Department. Ontario Regulation 453/07 allows for the exclusion of these numbers if they are not known at the time of preparing the financial plan. Please refer to the Water Financial Plan Notes in Chapter 4 for more details.

3.2.4 Convert Statement of Cash Flow and Net Financial Assets/Debt

The Statement of Cash Flow summarizes how the Town financed its activities or in other words, how the costs of providing services were recovered. The statement is derived using comparative Statement of Financial Position, the current Statement of Operations and other available transaction data.

The Statement of Change in Net Financial Assets/Debt is a statement which reconciles the difference between the surplus or deficit from current operations and the change in net financial assets/debt for the year. This is significant, as net debt provides an indication of future revenue requirements. In order to complete the Statement of Net Financial Assets/Debt, information regarding any gains/losses on disposals of assets, asset write-downs, acquisition/use of supplies inventory, and the acquisition use of prepaid expenses is necessary, (if applicable). Although the Statement of Change in Net Financial Assets/Debt is not required under O. Reg. 453/07, it has been included in this report as a further indicator of financial viability.



Table 3-2 Conversion Adjustments Statement of Financial Position

Modified Cash Basis	Budget	Adjustments		Adjustments		Adjustments		Adjustments		Adjustments		Full Accrual Budget	Accrual Basis
	2020	DR	CR	2020									
<u>ASSETS</u>					<u>ASSETS</u>								
Financial Assets					Financial Assets								
Cash	950,131			950,131	Cash								
Accounts Receivable	31,635			31,635	Accounts Receivable								
Total Financial Assets	981,766			981,766	Total Financial Assets								
Non-Financial Assets													
Inventory of Supplies	-		-										
Prepaid Expenses	-		-										
Total Non-Financial Assets	-												
LIABILITIES					Liabilities								
Accounts Payable & Accrued Liabilities	66,200			66,200	Accounts Payable & Accrued Liabilities								
Gross Long-term Liabilities	-			-	Debt (Principal only)								
Deferred Revenue	758,805			758,805	Deferred Revenue								
Other	-			-	Other								
Total Liabilities	825,005			825,005	Total Liabilities								
Net Assets/(Debt)	156,761			156,761	Net Financial Assets/(Debt)								
					Non-Financial Assets								
		2,187,662	-	2,187,662	Tangible Capital Assets								
		-		-	Inventory of Supplies								
		-		-	Prepaid Expenses								
				2,187,662	Total Non-Financial Assets								
Municipal Position													
Water Reserves	156,761	156,761											
Gas Tax Reserve Fund	-	-	-										
Development Charge Reserve Fund	758,805	758,805	-										
Amounts to be Recovered	(758,805)	-	758,805										
Total Municipal Position	156,761		2,344,423	2,344,423	Accumulated Surplus/(Deficit), end of year								

TOTAL ADJUSTMENTS 3,103,228 3,103,228

Note: The combined adjustments above should be balanced and net to \$0 (i.e. Total DR = Total CR)



3.2.5 Verification and Note Preparation

The final step in the conversion process is to ensure that all the statements created by the previous steps are in balance. The Statement of Financial Position summarizes the resources and obligations of the Town at a set point in time. The Statement of Operations summarizes how these resources and obligations changed over the reporting period. To this end, the accumulated surplus/deficit reported on the Statement of Financial Position should equal the accumulated surplus/deficit reported on the Statement of Operations.

The Statement of Change in Net Financial Assets/Debt and the Statement of Financial Position are also linked in terms of reporting on net financial assets/debt. On the Statement of Financial Position, net financial assets/debt is equal to the difference between financial assets and liabilities and should equal net financial assets/debt calculated on the Statement of Net Financial Assets/Debt.

While not part of the financial plan, the accompanying notes are important to summarize the assumptions and estimates made in preparing the financial plan. Some of the significant assumptions that need to be addressed within the financial plan are as follows:

a) Opening cash balances – Opening cash balances are necessary to complete the Statement of Cash Flows and balance the Statement of Financial Position. Preferably, opening cash balances should be derived from actual information contained within the Town's ledgers. It may not be possible, however, to extract this information from the ledgers for water alone; therefore, a reasonable proxy will be needed. One approach is to assume that opening cash balances equal ending reserve and reserve fund balances from the previous year adjusted for accrualbased transactions reflected by accounts receivable/payable balances. The following equation outlines this approach:

Ending Reserve/Reserve Fund Balance
Plus: Ending Accounts Payable Balance
Less: Ending Accounts Receivable Balance

Equals: Approximate Ending Cash Balance



- b) <u>Amortization Expense</u> The method and timing of amortization should be based on the Town's amortization policy.
- c) <u>Accumulated Amortization</u> Will be based on the culmination of accumulated amortization expenses throughout the life of each asset however derived, along with information on construction/acquisition date and useful life obtained from the capital asset listing provided.
- d) <u>Contributed Assets</u> As noted earlier, contributed assets could represent a significant part of the Town's infrastructure acquisitions. As such, a reasonable estimate of value and timing of acquisition/donation may be required in order to adequately capture these assets. In the case where contributed assets are deemed to be insignificant or unknown, an assumption of "no contributed assets within the forecast period" will be made.
- e) <u>Accumulated Surplus</u> The magnitude of the surplus in this area may precipitate the need for additional explanation especially in the first year of reporting. This Accumulated Surplus captures the historical infrastructure investment which has not been reported in the past but has accumulated to significant levels. It also includes all water reserve and reserve fund balances.
- f) Other Revenues Will represent the recognition of revenues previously deferred (i.e. development charge revenues) and/or accrued revenues (developer contributions), and/or other minor miscellaneous revenues.



Chapter 4 Water Financial Plan



4. Water Financial Plan

4.1 Introduction

The following tables provide the complete financial plan for the Town's water systems. A brief description and analysis of each table is provided below. It is important to note that the financial plan that follows is a forward look at the financial position of the Town's water systems. It is not an audited document¹ and it contains various estimates as detailed in the "Notes to the Water Financial Plan" section below.

4.2 Water Financial Plan

4.2.1 Statement of Financial Position (Table 4-1)

The Statement of Financial Position provides information that describes the assets, liabilities, and accumulated surplus of the Town's water systems. The first important indicator is net financial assets/(debt), which is defined as the difference between financial assets and liabilities. This indicator provides an indication of the system's "future revenue requirement." A net financial asset position is where financial assets are greater than liabilities and implies that the system has the resources to finance future operations. Conversely, a net debt position implies that the future revenues generated by the system will be needed to finance past transactions, as well as future operations. Table 4-1 indicates that at the end of 2020, the Town's water system will be in a net financial asset position of \$156,761. After 2020, the financial plan forecasts a declining net financial asset position for each year of the forecast period resulting in a net debt position of \$1.17 million by 2030.

Another important indicator on the Statement of Financial Position is the tangible capital asset balance under section PS3150. As noted earlier, providing this information is a requirement for municipalities as part of PS3150 compliance and is significant from a financial planning perspective for the following reasons:

 Tangible capital assets such as watermains and treatment facilities are imperative to water service delivery.

¹ O. Reg. 453/07 does not require an audited financial plan.



- These assets represent significant economic resources in terms of their historical and replacement costs. Therefore, ongoing capital asset management is essential to managing significant replacements and repairs.
- The annual maintenance required by these assets has an enduring impact on water operational budgets.

In general terms, an increase in the tangible capital asset balance indicates that assets may have been acquired either through purchase by the municipality or donation/contribution by a third party. A decrease in the tangible capital asset balance can indicate a disposal, write down, or use of assets. A use of assets is usually represented by an increase in accumulated amortization due to annual amortization expenses arising as a result of allocating the cost of the asset to operations over the asset's useful life. Table 4-1 shows tangible capital assets net book value is expected to increase over the forecast period by approximately \$7.61 million. This indicates that the Town has plans to invest in tangible capital assets in excess of the anticipated use of existing assets over the forecast period.

4.2.2 Statement of Operations (Table 4-2)

The Statement of Operations summarizes the revenues and expenses generated by the water system for a given period. The annual surplus/deficit measures whether the revenues generated were sufficient to cover the expenses incurred and in turn, whether net financial assets have been maintained or depleted. Table 4-2 illustrates the ratio of expenses to revenues, although fluctuating to some extent over the forecast period, decreases from 74% in 2020 to 41% by 2030. As a result, annual surpluses are anticipated in every year of the forecast. It is important to note that an annual surplus is beneficial to ensure funding is available to non-expense costs such as tangible capital asset acquisitions and reserve/reserve fund transfers.

Another important indicator on this statement is accumulated surplus/deficit. An accumulated surplus indicates that the available net resources are sufficient to provide future capital water services. An accumulated deficit indicates that resources are insufficient to provide future services and that borrowing or rate increases are required to finance annual deficits. From Table 4-2, the financial plan proposes to add approximately \$6.34 million over the forecast period to a 2020 accumulated surplus of \$2.23 million. The accumulated surplus, as indicated in Table 4-2, is predominantly



made up of reserve and reserve fund balances as well as historical investments in tangible capital assets by the municipality.

4.2.3 Statement of Change in Net Financial Assets/Debt (Table 4-3)

The Statement of Change in Net Financial Assets/Debt indicates whether revenue generated was sufficient to cover operating and non-financial asset costs (i.e. inventory supplies, prepaid expenses, tangible capital assets, etc.) and in so doing, explains the difference between the annual surplus/deficit and the change in net financial assets/debt for the period. Table 4-3 indicates that in some years, forecasted annual surplus exceeds forecasted tangible capital asset acquisitions (net of amortization for the year), resulting in increases in the net financial asset balance. In 2021 and 2027, forecasted tangible capital asset acquisitions (net of amortization for the year) exceeds the forecasted annual surplus, resulting in decreases in the net financial asset balance. This is due to the significant capital assets anticipated to be emplaced during these years and financed through debt issuance. Therefore, an overall increase to net financial assets is anticipated over the forecast period to 2030. This is a result of more significant capital asset acquisitions forecasted between 2020 and 2030 allowing for a long-term plan of funding capital through accumulated surplus (i.e. reserves and reserve funds). The ratio of cumulative annual surplus before amortization to cumulative tangible capital asset acquisitions decreasing from 1.57 to 0.86 over the forecast period.¹

4.2.4 Statement of Cash Flow (Table 4-4)

The Statement of Cash Flow summarizes how water systems are expected to generate and use cash resources during the forecast period. The transactions that provide/use cash are classified as operating, capital, investing, and financing activities as shown in Table 4-4. This statement focuses on the cash aspect of these transactions and thus is the link between cash-based and accrual-based reporting. Table 4-4 indicates that cash from operations will be used to fund capital transactions (i.e. tangible capital asset acquisitions) and build internal reserves and reserve funds over the forecast period. The financial plan projects the cash position of the Town's water systems to improve from a balance of \$570,568 at the beginning of 2020, to just over \$1.57 million by the

¹ A desirable ratio is 1:1 or better.



end of 2030. For further discussions, on projected cash balances please refer to the Notes to the Water Financial Plan.



Table 4-1 Statement of Financial Position: Water Services UNAUDITED: For Financial Planning Purposes Only 2020-2030

	Notes						Forecast					
		2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Financial Assets												
Cash	1	950,131	449,858	643,983	929,356	415,646	685,088	1,021,447	1,395,527	1,225,033	1,355,371	1,573,758
Accounts Receivable	1	31,635	33,905	36,213	38,559	40,946	43,373	45,844	48,358	50,918	53,525	56,181
Long-term Accounts Receivable	2	-	-	-	-	-	-	-	-	-	286,889	636,245
Total Financial Assets		981,766	483,763	680,196	967,915	456,592	728,461	1,067,291	1,443,885	1,275,951	1,695,785	2,266,184
Liabilities												
Bank Indebtedness		-	-	-	-	-	-	-	-	-	-	-
Accounts Payable & Accrued Liabilities	1	66,200	64,184	61,867	64,558	67,345	70,277	73,376	76,620	80,055	83,635	87,431
Debt (Principal only)	2	-	1,795,000	1,645,493	1,490,005	1,383,869	1,211,065	1,031,349	5,050,445	4,505,742	3,939,251	3,350,101
Deferred Revenue	3	758,805	371,636	473,800	583,888	-	134,364	278,783	433,601	70,232	-	-
Total Liabilities		825,005	2,230,820	2,181,160	2,138,451	1,451,214	1,415,706	1,383,508	5,560,666	4,656,029	4,022,886	3,437,532
Net Financial Assets/(Debt)		156,761	(1,747,057)	(1,500,964)	(1,170,536)	(994,622)	(687,245)	(316,217)	(4,116,781)	(3,380,078)	(2,327,101)	(1,171,348)
Non-Financial Assets												
Tangible Capital Assets	4	2,187,662	4,938,348	4,969,963	4,999,492	5,841,567	5,849,581	5,816,771	9,979,959	9,896,058	9,819,916	9,740,682
Total Non-Financial Assets		2,187,662	4,938,348	4,969,963	4,999,492	5,841,567	5,849,581	5,816,771	9,979,959	9,896,058	9,819,916	9,740,682
Accumulated Surplus/(Deficit)	5	2,344,423	3,191,291	3,468,999	3,828,956	4,846,945	5,162,336	5,500,554	5,863,178	6,515,980	7,492,815	8,569,334
						•				•	•	
Financial Indicators	Total Change	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
1) Increase/(Decrease) in Net Financial Assets	(1,271,586)	56,523	(1,903,818)	246,093	330,428	175,914	307,377	371,028	(3,800,564)	736,703	1,052,977	1,155,753
Increase/(Decrease) in Tangible Capital Assets	7,608,615	55,595	2,750,686	31,615	29,529	842,075	8,014	(32,810)	4,163,188	(83,901)	(76,142)	(79,234)
3) Increase/(Decrease) in Accumulated Surplus	6,337,029	112,118	846,868	277,708	359,957	1,017,989	315,391	338,218	362,624	652,802	976,835	1,076,519



Table 4-2 Statement of Operations: Water Services UNAUDITED: For Financial Planning Purposes Only 2020-2030

							Forecast					
	Notes	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Water Revenue												
Base Charge Revenue		259,680	276,480	293,280	310,080	326,880	343,680	360,480	377,280	394,080	410,880	427,680
Rate Based Revenue		133,302	144,705	156,572	168,920	181,765	195,122	209,010	223,445	238,447	254,032	270,222
Earned Development Charges Revenue	3	24,450	727,000	246,307	247,307	936,736	228,159	228,159	228,159	746,720	746,720	746,720
Other Revenue	6	13,074	11,140	13,234	75,641	18,433	21,271	25,222	29,706	33,674	324,675	391,601
Total Revenues		430,506	1,159,325	709,393	801,948	1,463,814	788,232	822,871	858,590	1,412,921	1,736,307	1,836,223
Water Expenses												
Operating Expenses	Sch. 4-1	275,533	267,143	257,500	268,700	280,300	292,500	305,400	318,900	333,200	348,100	363,900
Interest on Debt	2	-	-	71,800	65,820	59,600	55,355	48,443	41,254	202,018	180,230	157,570
Amortization	4	42,855	45,314	102,385	107,471	105,925	124,986	130,810	135,812	224,901	231,142	238,234
Loss on Disposal of Tangible Capital Assets		-	-	-	-	-	-	-	-	-	-	-
Total Expenses		318,388	312,457	431,685	441,991	445,825	472,841	484,653	495,966	760,119	759,472	759,704
Annual Surplus/(Deficit)		112,118	846,868	277,708	359,957	1,017,989	315,391	338,218	362,624	652,802	976,835	1,076,519
Accumulated Surplus/(Deficit), beginning of year	5	2,232,305	2,344,423	3,191,291	3,468,999	3,828,956	4,846,945	5,162,336	5,500,554	5,863,178	6,515,980	7,492,815
Accumulated Surplus/(Deficit), end of year		2,344,423	3,191,291	3,468,999	3,828,956	4,846,945	5,162,336	5,500,554	5,863,178	6,515,980	7,492,815	8,569,334
Note 5:												
Accumulated Surplus/(Deficit) Reconciliation:		2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Reserve Balances												
Reserves: Development Charges		758,805	371,636	473,801	583,888	-	134,364	278,783	433,601	70,232	-	-
Reserves: Gas Tax		-	-	-	-	-	-	-	-	-	-	-
Reserves: Capital/Other		156,761	47,943	144,529	319,469	389,247	523,820	715,132	933,664	1,125,664	1,325,261	1,542,508
Total Reserves Balance		915,566	419,579	618,330	903,357	389,247	658,184	993,915	1,367,265	1,195,896	1,325,261	1,542,508
Less: Debt Obligations and Deferred Revenue		(758,805)	(2,166,636)	(2,119,294)	(2,073,893)	(1,383,869)	(1,345,429)	(1,310,132)	(5,484,046)	(4,575,974)	(3,939,251)	(3,350,101)
Add: Long-term Accounts Receivable		-	-	-	-	-	-	-	-	-	286,889	636,245
Add: Tangible Capital Assets	4	2,187,662	4,938,348	4,969,963	4,999,492	5,841,567	5,849,581	5,816,771	9,979,959	9,896,058	9,819,916	9,740,682
Total Ending Balance		2,344,423	3,191,291	3,468,999	3,828,956	4,846,945	5,162,336	5,500,554	5,863,178	6,515,980	7,492,815	8,569,334
Financial Indicators	Total Change	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Expense to Revenue Ratio	Total Change	74%	2021	61%	2023 55%	30%	60%	59%	58%	54%	44%	2030 41%
Expense to Revenue Ratio Increase/(Decrease) in Accumulated Surplus	6.337.029	112.118	846.868	277.708	359.957	1.017.989	315.391	338.218	362.624	652.802	976.835	1,076,519
2) increase/(Decrease) in Accumulated Surplus	0,337,029	112,178	040,008	211,108	১০৬,৬১/	1,017,969	315,391	330,∠18	302,024	002,002	910,035	1,070,019



Table 4-3 Statement of Changes in Net Financial Assets/Debt: Water Services UNAUDITED: For Financial Planning Purposes Only 2020-2030

							Forecast					
	Notes	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Annual Surplus/(Deficit)		112,118	846,868	277,708	359,957	1,017,989	315,391	338,218	362,624	652,802	976,835	1,076,519
Less: Acquisition of Tangible Capital Assets	4	(98,450)	(2,796,000)	(134,000)	(137,000)	(948,000)	(133,000)	(98,000)	(4,299,000)	(141,000)	(155,000)	(159,000)
Add: Amortization of Tangible Capital Assets	4	42,855	45,314	102,385	107,471	105,925	124,986	130,810	135,812	224,901	231,142	238,234
(Gain)/Loss on disposal of Tangible Capital Assets		-	-	-	-	-	-	-	-	-	-	-
Add: Proceeds on Sale of Tangible Capital Assets		-	-	-	-	-	-	-	-	-	-	-
Add: Write-downs of Tangible Capital Assets		-	-	-	-	-	-	-	-	-	-	-
		(55,595)	(2,750,686)	(31,615)	(29,529)	(842,075)	(8,014)	32,810	(4,163,188)	83,901	76,142	79,234
Less: Acquisition of Supplies Inventory		-	-	-	-	-	-	-	-	-	-	-
Less: Acquisition of Prepaid Expenses		-	-	-	-	-	-	-	-	-	-	-
Add: Consumption of Supplies Inventory		-	-	-	-	-	-	-	-	-	-	-
Add: Use of Prepaid Expenses		-	-	-	-	-	-	-	-	-	-	-
		-	-	-	-	-	-	-	-	-	-	-
Increase/(Decrease) in Net Financial Assets/(Net Debt)		56,523	(1,903,818)	246,093	330,428	175,914	307,377	371,028	(3,800,564)	736,703	1,052,977	1,155,753
Net Financial Assets/(Net Debt), beginning of year		100,238	156,761	(1,747,057)	(1,500,964)	(1,170,536)	(994,622)	(687,245)	(316,217)	(4,116,781)	(3,380,078)	(2,327,101)
Net Financial Assets/(Net Debt), end of year		156,761	(1,747,057)	(1,500,964)	(1,170,536)	(994,622)	(687,245)	(316,217)	(4,116,781)	(3,380,078)	(2,327,101)	(1,171,348)
Financial Indicators		2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Acquisition of Tangible Capital Assets (Cumulative)		98,450	2,894,450	3,028,450	3,165,450	4,113,450	4,246,450	4,344,450	8,643,450	8,784,450	8,939,450	9,098,450
Annual Surplus/Deficit before Amortization (Cumulative)		154,973	1,047,155	1,427,248	1,894,676	3,018,590	3,458,967	3,927,995	4,426,431	5,304,134	6,512,111	7,826,864
3) Ratio of Annual Surplus before Amortization to Acquisition of TCA's ((Cumulative)	1.57	0.36	0.47	0.60	0.73	0.81	0.90	0.51	0.60	0.73	0.86



Table 4-4 Statement of Cash Flow – Indirect Method: Water Services UNAUDITED: For Financial Planning Purposes Only 2020-2030

	Notes						Forecast					
	Notes	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Operating Transactions												
Annual Surplus/Deficit		112,118	846,868	277,708	359,957	1,017,989	315,391	338,218	362,624	652,802	976,835	1,076,519
Add: Amortization of TCA's	4	42,855	45,314	102,385	107,471	105,925	124,986	130,810	135,812	224,901	231,142	238,234
(Gain)/Loss on disposal of Tangible Capital Assets		-	-	-	-	-	-	-	-	-	-	-
Less: Earned Deferred Revenue	3	(24,450)	(727,000)	(246,307)	(247,307)	(936,736)	(228,159)	(228,159)	(228,159)	(746,720)	(746,720)	(746,720)
Less: Developer Contributions		-	-	-	-	-	-	-	-	-	-	-
Add: Deferred Revenue Proceeds		340,923	339,831	348,472	357,395	352,848	362,523	372,578	382,976	383,351	389,600	397,364
Change in A/R (Increase)/Decrease		(1,241)	(2,270)	(2,309)	(2,346)	(2,387)	(2,427)	(2,471)	(2,512)	(2,560)	(2,608)	(2,656)
Change in A/P Increase/(Decrease)		7,808	(2,016)	(2,317)	2,691	2,787	2,932	3,099	3,244	3,435	3,580	3,796
Less: Interest Proceeds		(3,074)	(940)	(2,834)	(6,264)	(7,632)	(10,271)	(14,022)	(18,307)	(22,072)	(25,986)	(30,245)
Cash Provided by Operating Transactions		474,939	499,787	474,798	571,597	532,794	564,975	600,053	635,678	493,137	825,843	936,292
Capital Transactions												
Proceeds on sale of Tangible Capital Assets		-	-	-	-	-	-	-	-	-	-	-
Less: Cash Used to acquire Tangible Capital Assets	4	(98,450)	(2,796,000)	(134,000)	(137,000)	(948,000)	(133,000)	(98,000)	(4,299,000)	(141,000)	(155,000)	(159,000)
Cash Applied to Capital Transactions		(98,450)	(2,796,000)	(134,000)	(137,000)	(948,000)	(133,000)	(98,000)	(4,299,000)	(141,000)	(155,000)	(159,000)
Investing Transactions												
Proceeds from Investments		3,074	940	2,834	6,264	7,632	10,271	14,022	18,307	22,072	25,986	30,245
Less: Cash Used to Acquire Investments		-	-	-	-	-	-	-	-	-	-	-
Cash Provided by (applied to) Investing Transactions		3,074	940	2,834	6,264	7,632	10,271	14,022	18,307	22,072	25,986	30,245
Financing Transactions												
Proceeds from Debt Issue	2	-	1,795,000	-	-	55,571	-	-	4,206,000	-	-	-
Add: Long-term Accounts Receivable Proceeds (recovery of debt)	2	-	-	-	-	-	-	-	-	-	-	-
Less: Debt Repayment (Principal only)	2	-	-	(149,507)	(155,488)	(161,707)	(172,804)	(179,716)	(186,905)	(544,703)	(566,491)	(589,150)
Cash Applied to Financing Transactions		-	1,795,000	(149,507)	(155,488)	(106,136)	(172,804)	(179,716)	4,019,095	(544,703)	(566,491)	(589,150)
Increase in Cash and Cash Equivalents		379,563	(500,273)	194,125	285,373	(513,710)	269,442	336,359	374,080	(170,494)	130,338	218,387
Cash and Cash Equivalents, beginning of year	1	570,568	950,131	449,858	643,983	929,356	415,646	685,088	1,021,447	1,395,527	1,225,033	1,355,371
Cash and Cash Equivalents, end of year	1	950,131	449,858	643,983	929,356	415,646	685,088	1,021,447	1,395,527	1,225,033	1,355,371	1,573,758



Notes to the Water Financial Plan

The financial plan format as outlined in Chapter 4 closely approximates the full accrual format used by municipalities on their audited financial statements. However, the financial plan is not an audited document and contains various estimates. In this regard, section 3 (2) of O. Reg. 453/07 states the following:

"Each of the following sub-subparagraphs applies only if the information referred to in the sub-subparagraph is known to the owner at the time the financial plans are prepared:

- 1. Sub-subparagraphs 4 i A, B and C of subsection (1)
- 2. Sub-subparagraphs 4 iii A, C, E and F of subsection (1)."

The information referred to in sub-subparagraphs 4 i A, B and C of subsection (1) includes:

- A. Total financial assets (i.e. cash and receivables)
- B. Total liabilities (i.e. payables, debt and deferred revenue)
- C. Net debt (i.e. the difference between A and B above)

The information referred to in sub-subparagraphs 4 iii A, C, E and F of subsection (1) includes:

- A. Operating transactions that are cash received from revenues, cash paid for operating expenses and finance charges
- B. Investing transactions that are acquisitions and disposal of investments
- C. Change in cash and cash equivalents during the year
- D. Cash and cash equivalents at the beginning and end of the year

In order to show a balanced financial plan in a full accrual format for the Town, some of the items listed above have been estimated given that the Town does not maintain all financial asset and liability data separately for water. Usually, this type of data is combined with the financial assets and liabilities of other departments and services given that there is not a current obligation to disclose this data separately (as there is with revenue and expenses).



The assumptions used have been documented below:

1. Cash, Receivables and Payables

It is assumed that the opening cash balances required to complete the financial plan are equal to:

Ending Reserve/Reserve Fund Balance

Plus: Ending Accounts Payable Balance

Less: Ending Accounts Receivable Balance

Equals: Approximate Ending Cash Balance

For the Town, receivable and payable balances were estimated for each year of the forecast based on the following factors:

- a) Receivables: Based on the historical levels of Municipal-wide receivables as a percentage of annual Municipal-wide revenue earned; and
- Payables: Based on historical levels of Municipal-wide payables as a percentage of annual Municipal-wide expenses.

2. Debt

The Town has no outstanding water related debt; however, it is anticipated that the Town will issue debt in 2021, 2024, and 2027 to finance growth-related projects. Principal repayment over the forecast period are scheduled as follows:

Year	Principal Payments
2020	-
2021	-
2022	149,507
2023	155,488
2024	161,707
2025	172,804
2026	179,716
2027	186,905
2028	544,703
2029	566,491
2030	589,150
Total	2,706,471



For financial reporting purposes, debt principal payments represent a decrease in debt liability and the interest payments represent a current year operating expense.

3. Deferred Revenue

Deferred revenue is typically made up of water development charge reserve balances which are considered to be a liability for financial reporting purposes until the funds are used to emplace the works for which they have been collected. In 2029 and 2030, when the Town provides interim funds to the water development charge reserve fund, the value of the interim financing is also presented as an asset (long-term accounts receivable) for reporting purposes, representing future amounts to be collected from developers.

4. Tangible Capital Assets

- Opening net book value of tangible capital assets includes water related assets in the following categories:
 - i. Chemical Injectors
 - ii. Hydrants
 - iii. Lateral Lines
 - iv. Mains
 - v. Pumps
 - vi. SCADA
 - vii. Valves
 - viii. Wells
- Amortization is calculated based on using the straight-line approach.
- Given the planned asset replacement forecast in the Rate Study, useful life on acquisitions is assumed to be equal to the weighted average useful life for all assets on hand in each respective asset category.
- Write-offs are assumed to equal \$0 for each year in the forecast period.
- Tangible capital assets are shown on a net basis. It is assumed that disposals
 occur when the asset is being replaced. To calculate the value of each asset
 disposal, the replacement value (of each new asset that has been identified as a
 "replacement") has been deflated (by weighted average useful life for all assets
 on hand in the respective asset category) to an estimated historical cost. This



- figure was used to calculate disposals only. Future assets are disposed of when fully amortized.
- Gains/losses on disposal are assumed to be \$0 (it is assumed that historical cost is equal to accumulated amortization for all disposals).
- Residual value is assumed to be \$0 for all assets contained within the forecast period.
- Contributed Assets, as described in section 3.2.1, are deemed to be insignificant/unknown during the forecast period and are therefore assumed to be \$0.
- The Town is unaware of any specific lead service piping in the municipal water system. However, when older portions of the watermain system is replaced as part of the ongoing replacement program, any lead service pipes will be replaced if and when found.



• The balance of tangible capital assets is summarized as follows:

Asset Historical Cost	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Opening Tangible Capital Asset Balance	2,663,063	2,741,172	5,463,902	5,544,010	5,624,432	6,482,155	6,548,526	6,587,936	10,827,935	10,893,200	10,954,695
Acquisitions	98,450	2,796,000	134,000	137,000	948,000	133,000	98,000	4,299,000	141,000	155,000	159,000
Disposals	20,341	73,270	53,892	56,578	90,277	66,629	58,590	59,001	75,735	93,505	97,439
Closing Tangible Capital Asset Balance	2,741,172	5,463,902	5,544,010	5,624,432	6,482,155	6,548,526	6,587,936	10,827,935	10,893,200	10,954,695	11,016,256
Opening Accumulated Amortization	530,996	553,510	525,554	574,047	624,940	640,588	698,945	771,165	847,976	997,142	1,134,779
Amortization Expense	42,855	45,314	102,385	107,471	105,925	124,986	130,810	135,812	224,901	231,142	238,234
Amortization on Disposal	20,341	73,270	53,892	56,578	90,277	66,629	58,590	59,001	75,735	93,505	97,439
Ending Accumulated Amortization	553,510	525,554	574,047	624,940	640,588	698,945	771,165	847,976	997,142	1,134,779	1,275,574
Net Book Value	2,187,662	4,938,348	4,969,963	4,999,492	5,841,567	5,849,581	5,816,771	9,979,959	9,896,058	9,819,916	9,740,682



5. Accumulated Surplus

Opening accumulated surplus for the forecast period is reconciled as follows:

Water	2020 Opening Accumulated Surplus
Reserve Balances	
Reserves: Development Charges	442,332
Reserves: Capital/Other	100,238
Total Reserves Balance	542,570
Less: Debt Obligations and Deferred Revenue	(442,332)
Add: Tangible Capital Assets	2,132,067
Total Opening Balance	2,232,305

The accumulated surplus reconciliation for all years within the forecast period is contained in Table 4-2.

6. Other Revenue

Other revenues include minor revenues from water service inspection fees and connection permits fees. These revenues have been inflated annually by 2% over the forecast period.

7. Operating Expenses

Capital expenditures for items not meeting the definition of tangible capital assets have been reclassified as operating expenses and have been expensed in the year in which they occur.



Chapter 5

Process for Water Financial Plan Approval and Submission to the Province



Process for Water Financial Plan Approval and Submission to the Province

As mentioned in section 1.2, preparation of and approval of a financial plan for water assets that meets the requirements of the Act is mandatory for municipal water providers. Proof of the plan preparation and approval is a key submission requirement for municipal drinking water licensing and, upon completion, must be submitted to the MECP. The process established for plan approval, public circulation and filing is set out in O. Reg. 453/07 and can be summarized as follows:

- The financial plan must be approved by resolution of Council of the municipality who owns the drinking water system or the governing body of the owner. (O. Reg. 453/07, section 3 (1) 1.)
- 2. The owner of the drinking water system must provide notice advertising the availability of the financial plan. The plans will be made available to the public upon request and without charge. The plans must also be made available to the public on the municipality's website. (O. Reg. 453/07, section 3 (1) 5.)
- 3. The owner of the drinking water system must provide a copy of the financial plan to the Director of Policy Branch, Ministry of Municipal Affairs and Housing. (O. Reg. 453/07, section 3 (1) 6.)
- 4. The owner of the drinking water system must provide proof satisfactory to the Director that the financial plans for the system satisfy the requirements under the Safe Drinking Water Act. (S.D.W.A. section 32 (5) 2.ii.)



Chapter 6 Recommendations



6. Recommendations

This report presents the Water Financial Plan for the Town in accordance with the mandatory reporting formats for water systems, as detailed in O. Reg. 453/07. It is important to note that while mandatory, the financial plan is provided for Council's interest and approval. However, for decision making purposes, it may be more informative to rely on the information contained within the 2020 Water and Wastewater Rate Study, dated April 23, 2020. Nevertheless, Council is required to pass certain resolutions with regard to this plan (which were provided at the Council Meeting of April 28, 2020) and regulations and it is recommended that:

- The Town of Grand Valley's Water Financial Plan prepared by Watson & Associates Economists Ltd. dated May 4, 2020 be approved.
- Notice of availability of the Water Financial Plan be advertised.
- 3. The Water Financial Plan dated May 4, 2020 be submitted to the Ministry of Municipal Affairs and Housing. (O. Reg. 453/07, section 3 (1) 6).
- The resolution of Council approving the Water Financial Plan be submitted to the MECP, satisfying the requirements under the Safe Drinking Water Act. (S.D.W.A. section 32 (5) 2.ii.).



Appendix A – Water Forecast Summary Tables



Table A-1 Town of Grand Valley Water Service Capital Budget Forecast Inflated \$

	Inflated \$ Budget Forecast											
Description	Total	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
A 1: 17 W		2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Capital Expenditures												
Well One												
Cameral Inspection of Well Casing	11,000		5,000					6,000				
Rehab Well	10,000		10,000									
Submersible Pump Replacement	32,000					32,000						
Transmission Main Repairs	_											
Monitoring Well 1 (Crozier St)	13,000						13,000					
Well Two												
Cameral Inspection of Well Casing	10,000	5,000				5,000						
Rehab Well	15,000	15,000										
Submersible Pump Replacement	20,000	20,000										
Transmission Main Repairs	-											
Well Three												
Cameral Inspection of Well Casing	11,000	5,000					6,000					
Rehab Well	-											
Submersible Pump Replacement	11,000					11,000						
Transmission Main Repairs	3,000					3,000						
Monitoring Well 3 (Arena)	12,000		12,000									
Pumphouse Raw Water Piping												
Replace pressure gauges	3,000									3,000		
Service Flow Control Valves	11,000			5,000						6,000		
Service Pressure Relief Valve	5,000					5,000						
Process Piping Repairs	6,000			3,000						3,000		
Replace Raw Water Meters	11,000					11,000						
Pumphouse Treatement Equipment												
Chemical Metering Pumps	11,000	5,000					6,000					
Discharge Piping	11,000			5,000						6,000		
Centreline Injectors	17,500	1,500	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000		
Instrumentation and SCADA												
Replace Free Chlorine Analyzer	16,000					16,000						
Replace Desktop	7,000			3,000						4,000		
Replace Datalogger	6,000									6,000		
Replace Transducers	7,000					3,000				4,000		
Wireless Link	3,000									3,000		
Building Services												
Electrical	28,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	4,000		
Heating	9,500	1,500		2,000		2,000		2,000		2,000		
Lighting	3,000			1,000		1,000				1,000		
Doors	-											
Generator Service	13,500	1,500		2,000		2,000	4,000	2,000		2,000		



Table A-1 (cont'd) Town of Grand Valley Water Service Capital Budget Forecast Inflated \$

December (in a	Tetal	Budget		inilated \$			Fore	cast				
Description	Total	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Capital Expenditures												
Treated Water Distribution												
Distribution Mains Leak Repairs	46,000	5,000	5,000	5,000	5,000	5,000	3,000	6.000	6,000	6.000		
Valve Repair	17,500	1,500	2.000	2.000	2.000	2,000	2.000	2.000	2.000	2.000		
Hydrant Repair	14.500	2,500		3,000		3.000		3.000	, , , , , , , , , , , , , , , , , , , ,	3.000		
Service Repairs	18,500	1,500	2,000	2,000	2,000	3,000	2,000	2.000	2,000	2,000		
Stock Pipe and Repair Fittings	20,000			6,000		/	7,000		, , , , , , , , , , , , , , , , , , , ,	7.000		
Restock Check and PRVS	28,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	4,000		
Restock Water Meters	28,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	4,000		
Water Tower Inspect and Maintain	28,000		5,000		11,000		6,000		6,000			
Water Tower												
Driveway - Grand Valley Water Tower	17,000				17,000							
Water Tower - Vent	10,000						10,000					
Cooper Street Pumping Station												
Driveway - Cooper Street Pumping Station	2,000				2,000							
Melody Lane Pumphouse												
Driveway - Melody Lane Pumphouse	6,000		6,000									
Electrical Heating - Melody Lane Pumphouse	12,000		12,000									
Process Piping - Melody Lane Pumphouse	117,000		117,000									
Ventilation - Melody Lane Pumphouse	29,000		29,000									
<u>Other</u>												
Water Meters	638,000		58,000	59,000	61,000	62,000	63,000	64,000	66,000	67,000	68,000	70,000
Lifecycle Provision	176,000										87,000	89,000
Growth Related												
Pumphouse Storage Upgrades	126,450	24,450	25,000	25,000	26,000	26,000						
Production Wells	745,000					745,000						
Water Treatment Pumphouse	2,497,000		2,497,000									
Elevated Water Storage	4,206,000								4,206,000			
Total Capital Expenditures	9,098,450	98,450	2,796,000	134,000	137,000	948,000	133,000	98,000	4,299,000	141,000	155,000	159,000
Capital Financing												
Provincial/Federal Grants	-											
Development Charges Reserve Fund	1,517,879	24,450	727,000	25,000	26,000	715,429	-	-	-	-	-	-
Non-Growth Related Debenture Requirements	_	-	-	-	-	-	-	-	-	-	-	-
Growth Related Debenture Requirements	6,056,571	-	1,795,000	-	-	55,571	-	-	4,206,000	-	-	-
Operating Contributions	-	-	-	-	-	-	-	-	-	-	-	-
Lifecycle Reserve Fund	-	-	-	-	-	-	-	-	-	-	-	-
Water Reserve	1,524,000	74,000	274,000	109,000	111,000	177,000	133,000	98,000	93,000	141,000	155,000	159,000
Total Capital Financing	9,098,450	98,450	2,796,000	134,000	137,000	948,000	133,000	98,000	4,299,000	141,000	155,000	159,000



Table A-2 Town of Grand Valley

Water Service

Schedule of Non-Growth Related Debenture Repayments

Inflated \$

Debenture	Principal					Fore	ecast				
Year	(Inflated)	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
2021	-		-	-	-	-	-	-	-	-	-
2022	-			-	-	-	-	-	-	-	-
2023	-				-	-	-	-	-	-	-
2024	-					-	-	-	-	-	-
2025	-						-	-	-	-	-
2026	-							-	-	-	-
2027	-								-	-	-
2028	-									-	-
2029	-										-
2030	-										
Total Annual Debt Charges	-	-	-	-	-	-	-	-	-	-	-

Table A-3 Town of Grand Valley

Water Service

Schedule of Growth Related Debenture Repayments

Inflated \$

Debenture	Principal	Forecast											
Year	(Inflated)	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030		
2021	1,795,000		221,307	221,307	221,307	221,307	221,307	221,307	221,307	221,307	221,307		
2022	-			-	-	-	-	-	-	-	-		
2023	-				-	-	-	-	-	-	-		
2024	55,571					6,851	6,851	6,851	6,851	6,851	6,851		
2025	-						-	-	-	-	-		
2026	-							-	-	-	-		
2027	4,206,000								518,562	518,562	518,562		
2028	_										-		
2029	-										-		
2030	-												
Total Annual Debt Charges	6,056,571	-	221,307	221,307	221,307	228,159	228,159	228,159	746,720	746,720	746,720		



Table A-4 Town of Grand Valley

Water Service

Water Reserves/ Reserve Funds Continuity

Inflated \$

Description	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Opening Balance	100,238	156,761	47,942	144,529	319,469	389,246	523,820	715,132	933,665	1,125,663	1,325,261
Transfer from Operating	166,082	184,385	202,752	279,676	273,918	257,302	275,290	293,225	310,927	328,612	346,002
Transfer to Capital	74,000	274,000	109,000	111,000	177,000	133,000	98,000	93,000	141,000	155,000	159,000
Transfer to Operating	38,633	20,143	-	-	34,774	-	-	-	-	-	-
Transfer to/(from) Wastewater Reserve			-	-	-	-	-	-	-	-	-
Closing Balance	153,687	47,002	141,695	313,205	381,614	513,549	701,110	915,357	1,103,591	1,299,275	1,512,263
Interest	3,074	940	2,834	6,264	7,632	10,271	14,022	18,307	22,072	25,986	30,245

Table A-5 Town of Grand Valley

Water Service

Water Development Charges Reserve Fund Continuity

Inflated \$

Description	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Opening Balance	442,332	758,805	371,636	473,801	583,888	-	134,364	278,784	433,601	70,232	-
Development Charge Proceeds	326,044	332,544	339,182	345,946	352,848	359,888	367,112	374,474	381,974	389,600	397,364
Interim Funding from Non-Rate Revenues	-	-	-	-	-	-	-	-	-	286,889	349,356
Transfer to Capital	24,450	727,000	25,000	26,000	715,429						
Transfer to Operating	-	-	221,307	221,307	221,307	228,159	228,159	228,159	746,720	746,720	746,720
Closing Balance	743,926	364,349	464,510	572,439	-	131,729	273,317	425,099	68,855	-	-
Interest	14,879	7,287	9,290	11,449	-	2,635	5,466	8,502	1,377	-	-
Required from Development Charges	24,450	2,522,000	25,000	26,000	771,000	-	-	4,206,000	-	-	-



Table A-6 **Town of Grand Valley** Water Services Operating Budget Forecast Inflated \$

	Inflated \$ Actual Forecast												
		1	1	1									
Description	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	
Operating Expenditures													
Water Delivery System													
Materials/Supplies	1,860	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	
Monitoring Program for Mun Wells	9,709	9,900	10,100	10,300	10,500	10,700	10,900	11,100	11,300	11,500	11,700	11,900	
Repairs & Maintenance	1,963	15,000	15,300	15,600	15,900	16,200	16,500	16,800	17,100	17,400	17,700	18,100	
Equipment Charges	2,648	2,700	2,800	2,900	3,000	3,100	3,200	3,300	3,400	3,500	3,600	3,700	
Contracts	62,655	66,400	70,400	74,600	79,100	83,800	88,800	94,100	99,700	105,700	112,000	118,700	
Water Meter Replacement	145	100	100	100	100	100	100	100	100	100	100	100	
Minor Capital	45,024	17,000	17,300	17,600	18,000	18,400	18,800	19,200	19,600	20,000	20,400	20,800	
Water Treatment Plant													
Materials/Supplies	8,325	8,500	8,700	8,900	9,100	9,300	9,500	9,700	9,900	10,100	10,300	10,500	
Hydro	24,791	25,300	25,800	26,300	26,800	27,300	27,800	28,400	29,000	29,600	30,200	30,800	
Telephone	3,952	4,000	4,100	4,200	4,300	4,400	4,500	4,600	4,700	4,800	4,900	5,000	
Repairs & Maintenance	2,826	2,900	3,000	3,100	3,200	3,300	3,400	3,500	3,600	3,700	3,800	3,900	
Contracts	62,655	66,400	70,400	74,600	79,100	83,800	88,800	94,100	99,700	105,700	112,000	118,700	
Insurance	10,183	10,400	10,600	10,800	11,000	11,200	11,400	11,600	11,800	12,000	12,200	12,400	
Levies-Taxes	6,300	6,400	6,500	6,600	6,700	6,800	6,900	7,000	7,100	7,200	7,300	7,400	
Transfer to Wastewater		38,633	20,143										
New Tower and Pumphouse			51,000	44,900	52,500	44,900	52,500	44,900	52,500	44,900	52,500	44,900	
Sub Total Operating	243,036	275,533	267,143	257,500	268,700	280,300	292,500	305,400	318,900	333,200	348,100	363,900	
<u>Capital-Related</u>													
Existing Debt (Principal) - Growth Related													
Existing Debt (Interest) - Growth Related													
New Growth Related Debt (Principal)			-	149,507	155,488	161,707	172,804	179,716	186,905	544,703	566,491	589,150	
New Growth Related Debt (Interest)			-	71,800	65,820	59,600	55,355	48,443	41,254	202,018	180,230	157,570	
Existing Debt (Principal) - Non-Growth Related												,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Existing Debt (Interest) - Non-Growth Related													
New Non-Growth Related Debt (Principal)			-	-	-	-	-	-	-	-	-	-	
New Non-Growth Related Debt (Interest)			-	-	-	-	-	-	-	-	-	-	
Transfer to Capital		-	-	-	-	-	-	-	-	-	-	-	
Interim Transfers to D.C. Reserve Fund		-	-	-	-	-	-	-	-	-	286,889	349,356	
Transfer to Capital Reserve	144,530	166,082	184,385	202,752	279,676	273,918	257,302	275,290	293,225	310,927	328,612	346,002	
Sub Total Capital Related	144,530	166,082	184,385	424,060	500,984	495,226	485,461	503,449	521,384	1,057,647	1,362,222	1,442,079	
Total Expenditures	387,566	441,615	451,528	681,560	769,684	775,526	777,961	808,849	840,284	1,390,847	1,710,322	1,805,979	
Revenues													
Monthly Base Charge Revenues	251,280	259,680	276,480	293,280	310,080	326,880	343,680	360,480	377,280	394,080	410,880	427,680	
Water Service Inspection Fees	6,000	6,000	6,100	6,200	6,300	6,400	6,500	6,600	6,700	6,800	6,900	7,000	
Water Connection Permit Fees	4,000	4,000	4,100	4,200	4,300	4,400	4,500	4,600	4,700	4,800	4,900	5,000	
Transfer from Wastewater					58,776			***************************************					
Transfer from Non-Rate Revenue (Interim Financing)										***************************************	286,889	349,356	
Contributions from Development Charges Reserve				204 207	224 207	204 207	220.452	220.452	220.452	740 700	740 700	740 700	
Fund	-	-	-	221,307	221,307	221,307	228,159	228,159	228,159	746,720	746,720	746,720	
Contributions from Reserves / Reserve Funds	-	38,633	20,143		-	34,774		-		-	-	_	
Total Operating Revenue	261,280	308,313	306,823	524,987	600,763	593,761	582,839	599,839	616,839	1,152,400	1,456,289	1,535,757	
Water Consumptive Billing Recovery	126,286	133,302	144,705	156,572	168,920	181,765	195,122	209,010	223,445	238,447	254,032	270,222	



Table A-7 Town of Grand Valley Water Services Water Rate Forecast

Inflated \$

Description	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Water Consumptive Billing Recovery	126,286	133,302	144,705	156,572	168,920	181,765	195,122	209,010	223,445	238,447	254,032	270,222
Total Water Consumption (m ³)	154,623	159,872	170,370	180,868	191,366	201,864	212,363	222,861	233,359	243,857	254,355	264,853
Water Consumption Forecast By Block (m ³)												
Block 1 Consumption (up to 15m³/month)	103,030	108,279	118,778	129,276	139,774	150,272	160,770	171,268	181,766	192,265	202,763	213,261
Block 2 Consumption (over 15m³/month)	51,592	51,592	51,592	51,592	51,592	51,592	51,592	51,592	51,592	51,592	51,592	51,592
Total Consumption (m ³)	154,623	159,872	170,370	180,868	191,366	201,864	212,363	222,861	233,359	243,857	254,355	264,853
Increasing Block Rates (\$/m3)												
Block 1 (up to 15m³/month)	0.75	0.77	0.79	0.80	0.82	0.84	0.86	0.88	0.90	0.93	0.95	0.97
Block 2 (over 15m ^{3/} month)	0.95	0.97	1.00	1.02	1.04	1.07	1.09	1.12	1.15	1.17	1.20	1.23
Check Revenue												
Block 1	77,273	83,130	93,346	103,999	115,104	126,676	138,731	151,285	164,355	177,959	192,114	206,839
Block 2	49,013	50,172	51,358	52,573	53,816	55,089	56,392	57,725	59,090	60,488	61,918	63,383
Check Total Revenue	126,286	133,302	144,705	156,572	168,920	181,765	195,122	209,010	223,445	238,447	254,032	270,222